

Sen. William R. Haine

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Filed: 5/17/2016

09900SB3112sam002

LRB099 19091 HEP 48649 a

1 AMENDMENT TO SENATE BILL 3112 2 AMENDMENT NO. . Amend Senate Bill 3112, AS AMENDED, by replacing everything after the enacting clause with the 3 4 following: "Section 5. The Freedom of Information Act is amended by 5 6 changing Sections 3 and 7 and by adding Section 3.4 as follows: 7 (5 ILCS 140/3) (from Ch. 116, par. 203) 8 Sec. 3. (a) Each public body shall make available to any person for inspection or copying all public records, except as 9 10 otherwise provided in Sections 7 and 8.5 of this Act. Notwithstanding any other law, a public body may not grant to 11 12 any person or entity, whether by contract, license, or 13 otherwise, the exclusive right to access and disseminate any public record as defined in this Act. 14 15 (b) Subject to the fee provisions of Section 6 of this Act,

each public body shall promptly provide, to any person who

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- submits a request, a copy of any public record required to be disclosed by subsection (a) of this Section and shall certify such copy if so requested.
 - (c) Requests for inspection or copies shall be made in writing and directed to the public body. Written requests may be submitted to a public body via personal delivery, mail, telefax, or other means available to the public body. A public body may honor oral requests for inspection or copying. A public body may not require that a request be submitted on a standard form or require the requester to specify the purpose for a request, except to determine whether the records are requested for a commercial purpose or whether to grant a request for a fee waiver. All requests for inspection and copying received by a public body shall immediately be forwarded to its Freedom of Information officer or designee.
 - (d) Each public body shall, promptly, either comply with or deny a request for public records within 5 business days after its receipt of the request, unless the time for response is properly extended under subsection (e) of this Section. Denial shall be in writing as provided in Section 9 of this Act. Failure to comply with a written request, extend the time for response, or deny a request within 5 business days after its receipt shall be considered a denial of the request. A public body that fails to respond to a request within the requisite periods in this Section but thereafter provides the requester with copies of the requested public records may not impose a

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- fee for such copies. A public body that fails to respond to a 1 request received may not treat the request as unduly burdensome 3 under subsection (q).
 - The time for response under this Section may be extended by the public body for not more than 5 business days from the original due date for any of the following reasons:
 - (i) the requested records are stored in whole or in part at other locations than the office having charge of the requested records;
 - (ii) the request requires the collection of substantial number of specified records;
 - (iii) the request is couched in categorical terms and requires an extensive search for the records responsive to it;
 - (iv) the requested records have not been located in the course of routine search and additional efforts are being made to locate them;
 - (v) the requested records require examination and evaluation by personnel having the necessary competence and discretion to determine if they are exempt from disclosure under Section 7 of this Act or should be revealed only with appropriate deletions;
 - (vi) the request for records cannot be complied with by the public body within the time limits prescribed by paragraph (c) of this Section without unduly burdening or interfering with the operations of the public body;

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(vii) there is a need for consultation, which shall be conducted with all practicable speed, with another public body or among two or more components of a public body having a substantial interest in the determination or in the subject matter of the request.

The person making a request and the public body may agree in writing to extend the time for compliance for a period to be determined by the parties. If the requester and the public body agree to extend the period for compliance, a failure by the public body to comply with any previous deadlines shall not be treated as a denial of the request for the records.

- (f) When additional time is required for any of the above reasons, the public body shall, within 5 business days after receipt of the request, notify the person making the request of the reasons for the extension and the date by which the response will be forthcoming. Failure to respond within the time permitted for extension shall be considered a denial of the request. A public body that fails to respond to a request within the time permitted for extension but thereafter provides the requester with copies of the requested public records may not impose a fee for those copies. A public body that requests an extension and subsequently fails to respond to the request may not treat the request as unduly burdensome under subsection (g).
- (g) Requests calling for all records falling within a category shall be complied with unless compliance with the

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request would be unduly burdensome for the complying public body and there is no way to narrow the request and the burden on the public body outweighs the public interest in the information. Before invoking this exemption, the public body shall extend to the person making the request an opportunity to confer with it in an attempt to reduce the request to manageable proportions. If any public body responds to a categorical request by stating that compliance would unduly burden its operation and the conditions described above are met, it shall do so in writing, specifying the reasons why it would be unduly burdensome and the extent to which compliance will so burden the operations of the public body. Such a response shall be treated as a denial of the request for information.

Repeated requests from the same person for the same records that are unchanged or identical to records previously provided or properly denied under this Act shall be deemed unduly burdensome under this provision.

- (h) Each public body may promulgate rules and regulations in conformity with the provisions of this Section pertaining to the availability of records and procedures to be followed, including:
- 23 (i) the times and places where such records will be made available, and
- 25 (ii) the persons from whom such records may be obtained.

- 1 (i) The time periods for compliance or denial of a request 2 to inspect or copy records set out in this Section shall not 3 apply to requests for records made for a commercial purpose, 4 requests by a recurrent requester, requests made by a person 5 committed to the Department of Corrections or a county jail, or 6 voluminous requests. Such requests shall be subject to the provisions of Sections 3.1, 3.2, 3.4, and 3.6 of this Act, as 7 8 applicable.
- 9 (Source: P.A. 98-1129, eff. 12-3-14.)
- 10 (5 ILCS 140/3.4 new)
- Sec. 3.4. Requests by incarcerated individuals. A public 11 12 body shall respond to a request for records from a person 13 committed to the Department of Corrections or a county jail
- (5 ILCS 140/7) (from Ch. 116, par. 207) 15

within 21 working days after receipt.

16 Sec. 7. Exemptions.

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(1) When a request is made to inspect or copy a public 17 18 record that contains information that is exempt from disclosure under this Section, but also contains information that is not 19 20 exempt from disclosure, the public body may elect to redact the 21 information that is exempt. The public body shall make the 22 remaining information available for inspection and copying. 23 Subject to this requirement, the following shall be exempt from 24 inspection and copying:

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- (a) Information specifically prohibited from disclosure by federal or State law or rules and regulations implementing federal or State law.
 - (b) Private information, unless disclosure is required by another provision of this Act, a State or federal law or a court order.
 - (b-5) Files, documents, and other data or databases maintained by one or more law enforcement agencies and specifically designed to provide information to one or more law enforcement agencies regarding the physical or mental status of one or more individual subjects.
 - (c) Personal information contained within public records, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy, unless the disclosure is consented to in writing by the individual subjects of the information. "Unwarranted invasion of personal privacy" means the disclosure of information that is highly personal or objectionable to a reasonable person and in which the subject's right to privacy outweighs any legitimate public interest in obtaining the information. The disclosure of information that bears on the public duties of public employees and officials shall not be considered an invasion of personal privacy.
 - (d) Records in the possession of any public body created in the course of administrative enforcement proceedings, and any law enforcement or correctional

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1 agency for law enforcement purposes, but only to the extent that disclosure would: 2

- (i) interfere with pending or actually and reasonably contemplated law enforcement proceedings conducted by any law enforcement or correctional agency that is the recipient of the request;
- interfere with active administrative enforcement proceedings conducted by the public body that is the recipient of the request;
- (iii) create a substantial likelihood that a person will be deprived of a fair trial or an impartial hearing;
- unavoidably disclose the identity of confidential source, confidential information furnished only by the confidential source, or persons who file complaints with or provide information to administrative, investigative, law enforcement, or penal agencies; except that the identities witnesses to traffic accidents, traffic accident reports, and rescue reports shall be provided by agencies of local government, except when disclosure would interfere with an active criminal investigation conducted by the agency that is the recipient of the request;
- (v) disclose unique or specialized investigative techniques other than those generally used and known or

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disclose internal documents of correctional agencies
related to detection, observation or investigation of
incidents of crime or misconduct, and disclosure would
result in demonstrable harm to the agency or public
body that is the recipient of the request;

- (vi) endanger the life or physical safety of law enforcement personnel or any other person; or
- (vii) obstruct an ongoing criminal investigation by the agency that is the recipient of the request.
- enforcement purposes and contained in a shared electronic record management system if the law enforcement agency that is the recipient of the request did not create the record, did not participate in or have a role in any of the events which are the subject of the record, and only has access to the record through the shared electronic record management system.
- (e) Records that relate to or affect the security of correctional institutions and detention facilities.
- (e-5) Records requested by persons committed to the Department of Corrections or a county jail if those materials are available in the library of the correctional facility or jail where the inmate is confined.
- (e-6) Records requested by persons committed to the Department of Corrections or a county jail if those materials include records from staff members' personnel

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files, staff rosters, or other staffing assignment 1 information. 2

> (e-7) Records requested by persons committed to the Department of Corrections if those materials are available through an administrative request to the Department of Corrections.

> (e-8) Records requested by a person committed to the Department of Corrections or a county jail, the disclosure of which would result in the risk of harm to any person or the risk of an escape from a jail or correctional institution or facility.

> (e-9) Records requested by a person in a county jail or committed to the Department of Corrections containing personal information pertaining to the person's victim or the victim's family, including, but not limited to, a victim's home address, home telephone number, work or school address, work telephone number, social security account number, or any other identifying information, except as may be relevant to a requester's current or potential case or claim.

> (e-10) Records requested by a person committed to the Department of Corrections or a county jail if those materials include law enforcement records of other persons in the custody of or committed to the Department of Corrections or a county jail, except as these records may be relevant to the requester's current or potential case or

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- Preliminary drafts, notes, recommendations, (f) which opinions memoranda and other records in expressed, or policies or actions are formulated, except that a specific record or relevant portion of a record shall not be exempt when the record is publicly cited and identified by the head of the public body. The exemption provided in this paragraph (f) extends to all those records of officers and agencies of the General Assembly that pertain to the preparation of legislative documents.
- secrets and commercial or financial (a) Trade information obtained from a person or business where the trade secrets or commercial or financial information are furnished under a claim that they are proprietary, privileged or confidential, and that disclosure of the trade secrets or commercial or financial information would cause competitive harm to the person or business, and only insofar as the claim directly applies to the records requested.

The information included under this exemption includes all trade secrets and commercial or financial information obtained by a public body, including a public pension fund, from a private equity fund or a privately held company within the investment portfolio of a private equity fund as a result of either investing or evaluating a potential investment of public funds in a private equity fund. The

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exemption contained in this item does not apply to the aggregate financial performance information of a private equity fund, nor to the identity of the fund's managers or general partners. The exemption contained in this item does not apply to the identity of a privately held company within the investment portfolio of a private equity fund, unless the disclosure of the identity of a privately held company may cause competitive harm.

Nothing contained in this paragraph (g) shall be construed to prevent a person or business from consenting to disclosure.

- (h) Proposals and bids for any contract, grant, or agreement, including information which if it were disclosed would frustrate procurement or give an advantage to any person proposing to enter into a contractor agreement with the body, until an award or final selection is made. Information prepared by or for the body in preparation of a bid solicitation shall be exempt until an award or final selection is made.
- (i) Valuable formulae, computer geographic systems, designs, drawings and research data obtained or produced by any public body when disclosure could reasonably be expected to produce private gain or public loss. The exemption for "computer geographic systems" provided in this paragraph (i) does not extend to requests made by news media as defined in Section 2 of this Act when the

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1	requested in:	formation is not	t otherwise	e exempt	and the c	nly
2	purpose of	the request i	s to acc	ess and	dissemir	nate
3	information	regarding the	health,	safety,	welfare,	or
4	legal rights	of the general p	oublic.			

- (j) The following information pertaining to educational matters:
 - (i) test questions, scoring keys and other examination data used to administer an academic examination;
 - (ii) information received by a primary or secondary school, college, or university under its procedures for the evaluation of faculty members by their academic peers;
 - (iii) information concerning a school university's adjudication of student disciplinary cases, but only to the extent that disclosure would unavoidably reveal the identity of the student; and
 - (iv) course materials or research materials used by faculty members.
- (k) Architects' plans, engineers' technical submissions, and other construction related technical documents for projects not constructed or developed in whole or in part with public funds and the same for projects constructed or developed with public funds, including but not limited to power generating and distribution stations and other transmission and

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distribution facilities, water treatment facilities, airport facilities, sport stadiums, convention centers, and all government owned, operated, or occupied buildings, but only to the extent that disclosure would compromise security.

- (1) Minutes of meetings of public bodies closed to the public as provided in the Open Meetings Act until the public body makes the minutes available to the public under Section 2.06 of the Open Meetings Act.
- (m) Communications between a public body and an attorney or auditor representing the public body that would not be subject to discovery in litigation, and materials prepared or compiled by or for a public body in anticipation of a criminal, civil or administrative proceeding upon the request of an attorney advising the public body, and materials prepared or compiled with respect to internal audits of public bodies.
- (n) Records relating to a public body's adjudication of employee grievances or disciplinary cases; however, this exemption shall not extend to the final outcome of cases in which discipline is imposed.
- (o) Administrative or technical information associated with automated data processing operations, including but not limited to software, operating protocols, computer program abstracts, file layouts, source listings, object modules, load modules, user guides, documentation

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- pertaining to all logical and physical design of computerized systems, employee manuals, and any other information that, if disclosed, would jeopardize the security of the system or its data or the security of materials exempt under this Section.
- (p) Records relating to collective negotiating matters between public bodies and their employees representatives, except that any final contract agreement shall be subject to inspection and copying.
- (q) questions, scoring keys, and other Test examination data used to determine the qualifications of an applicant for a license or employment.
- (r) The records, documents, and information relating real estate purchase negotiations until negotiations have been completed or otherwise terminated. With regard to a parcel involved in a pending or actually and reasonably contemplated eminent domain proceeding under the Eminent Domain Act, records, documents and information relating to that parcel shall be exempt except as may be allowed under discovery rules adopted by the Illinois Supreme Court. The records, documents information relating to a real estate sale shall be exempt until a sale is consummated.
- (s) Any and all proprietary information and records related to the operation of an intergovernmental risk management association or self-insurance pool or jointly

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- self-administered health and accident cooperative or pool. Insurance self insurance (including orany intergovernmental risk management association or insurance pool) claims, loss or risk management information, records, data, advice or communications.
 - Information contained in or related examination, operating, or condition reports prepared by, on behalf of, or for the use of a public body responsible for the regulation or supervision of financial institutions or insurance companies, unless disclosure is otherwise required by State law.
 - (u) Information that would disclose or might lead to the disclosure of secret or confidential information, codes, algorithms, programs, or private keys intended to be used to create electronic or digital signatures under the Electronic Commerce Security Act.
 - (v) Vulnerability assessments, security measures, and response policies or plans that are designed to identify, prevent, or respond to potential attacks upon a community's population or systems, facilities, or installations, the destruction or contamination of which would constitute a clear and present danger to the health or safety of the community, but only to the extent that disclosure could reasonably be expected to jeopardize the effectiveness of the measures or the safety of the personnel who implement them or the public. Information exempt under this item may

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include such things as details pertaining to mobilization or deployment of personnel or equipment, to the operation of communication systems or protocols, or to tactical operations.

- (w) (Blank).
- (x) Maps and other records regarding the location or security of generation, transmission, distribution, storage, gathering, treatment, or switching facilities owned by a utility, by a power generator, or by the Illinois Power Agency.
- (y) Information contained in or related to proposals, or negotiations related to electric power procurement under Section 1-75 of the Illinois Power Agency Act and Section 16-111.5 of the Public Utilities Act that is determined to be confidential and proprietary by the Illinois Power Agency or by the Illinois Commerce Commission.
- (z) Information about students exempted from disclosure under Sections 10-20.38 or 34-18.29 of the School Code, and information about undergraduate students enrolled at an institution of higher education exempted from disclosure under Section 25 of the Illinois Credit Card Marketing Act of 2009.
- (aa) Information the disclosure of which is exempted under the Viatical Settlements Act of 2009.
 - (bb) Records and information provided to a mortality

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review team and records maintained by a mortality review team appointed under the Department of Juvenile Justice Mortality Review Team Act.

- (cc) Information regarding interments, entombments, or inurnments of human remains that are submitted to the Cemetery Oversight Database under the Cemetery Care Act or the Cemetery Oversight Act, whichever is applicable.
- (dd) Correspondence and records (i) that may not be disclosed under Section 11-9 of the Public Aid Code or (ii) that pertain to appeals under Section 11-8 of the Public Aid Code.
- The names, addresses, or other personal (ee) information of persons who are minors and are also participants and registrants in programs of districts, forest preserve districts, conservation districts, recreation agencies, and special recreation associations.
- addresses, or other (ff) names, personal information of participants and registrants in programs of park districts, forest preserve districts, conservation districts, recreation agencies, and special recreation associations where such programs are targeted primarily to minors.
- Confidential information described in Section 1-100 of the Illinois Independent Tax Tribunal Act of 2012.
 - (hh) The report submitted to the State Board of

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Education by the School Security and Standards Task Force under item (8) of subsection (d) of Section 2-3.160 of the School Code and any information contained in that report.

- (ii) Records requested by persons committed to or detained by the Department of Human Services under the Sexually Violent Persons Commitment Act or committed to the Department of Corrections under the Sexually Dangerous Persons Act if those materials: (i) are available in the library of the facility where the individual is confined; (ii) include records from staff members' personnel files, staff rosters, or other staffing assignment information; or (iii) are available through an administrative request to the Department of Human Services or the Department of Corrections.
- (jj) (ii) Confidential information described Section 5-535 of the Civil Administrative Code of Illinois.
- (kk) Information or materials received, generated, or maintained by a State's Attorney, county sheriff, or other law enforcement agency that are subject to the criminal discovery process, the disclosure of which would circumvent Supreme Court Rule 415. This exemption applies while the case is pending at the trial level.
- (1.5) Any information exempt from disclosure under the Judicial Privacy Act shall be redacted from public records prior to disclosure under this Act.
 - (2) A public record that is not in the possession of a

- 1 public body but is in the possession of a party with whom the
- 2 agency has contracted to perform a governmental function on
- 3 behalf of the public body, and that directly relates to the
- 4 governmental function and is not otherwise exempt under this
- 5 Act, shall be considered a public record of the public body,
- 6 for purposes of this Act.
- 7 This Section does not authorize withholding of
- 8 information or limit the availability of records to the public,
- 9 except as stated in this Section or otherwise provided in this
- 10 Act.
- (Source: P.A. 98-463, eff. 8-16-13; 98-578, eff. 8-27-13; 11
- 98-695, eff. 7-3-14; 99-298, eff. 8-6-15; 99-346, eff. 1-1-16; 12
- 13 revised 1-11-16.)
- 14 Section 99. Effective date. This Act takes effect upon
- 15 becoming law.".